



## SUMMARY OF LAND LAW

### Zagime Anishinabek

#### WHAT IS A LAND LAW?

The Land Law is our proposed land law that sets out our Authority to Govern, the Law Making Process, Community Approvals, Protection of Lands, Accountability, the Administration of the Lands and Resources, Interests, Dispute Resolution, Other Matters, and the Description of the Land to be governed by Zagime Anishinabek rather than under the *Indian Act*.

#### Preamble

- ✦ The purpose of the Preamble is to clearly communicate our Traditional Laws and Principles regarding our sacred responsibility to look after the lands & resources for our future generations.
- ✦ It sets out our history as Saulteaux people, our Sovereignty to develop our own laws, such as this *Land Law* that is consistent with our Traditional practices and Inherent Right to Govern ourselves.

### PART 1 PRELIMINARY MATTERS

#### Purpose

- ✦ A *Land Law* is a law that replaces the *Indian Act* rules on Lands and Resources Management with our own Zagime Anishinabek Law.
- ✦ It sets out the principles, rules and administrative structures that apply to the lands that Zagime will exercise authority and jurisdiction in accordance with its Inherent Right to Self-Government and the *Framework Agreement on First Nation Land Management*.
- ✦ The Land Law has 9 parts and is 45 pages in length with a table of contents and an appendix.

#### Definitions/Interpretations

- ✦ Definitions of key terms are provided to help interpret the Land Law, make it easier to read (i.e., less repetitive) and/or for clarification on what certain terms mean.
- ✦ Wherever possible, definitions in the Land Law are consistent with definitions included in other Zagime Anishinabek laws and policies.
- ✦ Interpretations ensure that the readers understand what the Law means and that it should be consistent with our culture and traditions and languages.
- ✦ Our Land Law will also be paramount if there is any inconsistency in any other laws enacted on Zagime Anishinabek.

#### Rights not affected

- ✦ This section makes it clear that the Land Law does not impact any Inherent, Treaty, Indigenous or other rights or freedoms that pertain now or in the future to Zagime or its Members.
- ✦ Nor will it impact the fiduciary relationship between Canada and Zagime and its Members.
- ✦ Nor will it affect Zagime's eligibility to make claims for historical wrongs or breach of its

Aboriginal and Treaty rights.

- ✦ Nor will it impact Zagime Anishinabek's eligibility to access or receive funding for programs and services related to Land or Resource Management or economic development;
- ✦ It will also not affect the current by-law making power that Council has under the *Indian Act*.

### **Authority to Govern**

- ✦ We ensure that it is clear that Zagime's authority to govern the lands and resources comes as a preexisting right from the Creator to the People of Zagime Anishinabek.
- ✦ The flow of this Authority is from the Creator to the People then to the Lands Authority and Council.

### **Description of Zagime Anishinabek Land**

- ✦ The land and resources that will be governed by our Land Law are the lands that are listed in the Appendix of the Land Law. Also described are all the attributes of the land, water, minerals, wildlife and so on.
- ✦ The lands we have identified to come under the Land Law are: (insert land descriptions)
- ✦ This section also sets out when additional land or new reserve land may be included in the Land Law. Certain conditions must be met if land is jointly owned and as well, all additional land must have a clear environmental audit.
- ✦ Any new or additional land must be brought to the community for a meeting to receive input and have been recommended by the Lands Authority and confirmed by BCR from Council.
- ✦ This section also empowers Zagime Anishinabek, while waiting for new land to become reserve status, to apply this Land Law to those lands.
- ✦ Note that all land must be 'reserve status' and officially added in order for it to be governed by our Land Law.

## **PART 2 FIRST NATION LEGISLATION**

### **Law-Making Powers**

- ✦ Under the Land Law, Zagime Anishinabek will have its own law-making powers that do not depend on the authority of Canada under the *Indian Act* or any other level of government. In other words, the Land Law can be considered our 'land umbrella law' where all other laws on lands and resources are passed under it.
- ✦ Council may make laws on the development, conservation, protection, management, use and possession of Zagime Land and Resources, laws on interests and licenses or any other matter necessary to manage our Land and Resources;
- ✦ The Land Law sets out examples of Laws we are empowered to pass.
- ✦ Additionally, Zagime Anishinabek doesn't have to pass only laws, but can pass other instruments, including rules, regulations, standards, Laws, or policies.

### **Law-Making Procedures**

- ✦ A Land law/enactment or amendment to a Land Law may be proposed (introduced) by: the Lands Authority (Committee) or any other body authorized to do so; Chief and Council through a BCR.
- ✦ All proposed laws must have a written explanation of why it's needed.
- ✦ Council shall refer to any proposed law to the Lands Authority (Committee) for review & comment.
- ✦ After the Lands Authority review, Chief and Council may accept the proposed law for

enactment, request more information, or reject a proposed law or amendment and address the matter using other tools such as policies, guidelines, or other existing laws.

### **Urgent Matters**

- ✦ Chief and Council may enact a law without going through the full law-making process if the law is needed to address urgent public health and/or safety concerns in the community.
- ✦ A law enacted to address an urgent health and/or safety issue cannot be in effect longer than 120 days unless it goes through the full law-making process.

### **Publishing Laws**

- ✦ After a law is enacted, it must be posted in the community and published online & in the First Nations Gazette.
- ✦ A copy of all laws, amendments and Resolutions including those repealed must be kept at the Administration office in a registry and copies can be obtained by any person.

### **Enforcement of Land Laws and Enactments**

- ✦ Zagime Anishinabek will have the power to implement an enforcement and prosecution regime that will meet the needs of the community. This will include issuing tickets, imposing fines, community service, imprisonment, and the ability/authority to perform searches, seizures, etc.
- ✦ Zagime Anishinabek may also enter into agreements with other governments or agencies with respect to any matter concerning enforcement of the Land Law and Land Laws.
- ✦ Zagime can hire its own prosecutors and/or enter into an agreement with the Province to use a provincial prosecutor.

## **PART 3 COMMUNITY MEETINGS AND APPROVALS**

### **Participation of Members**

- ✦ Every member is entitled to participate in the Community Meetings and those over 18 years of age are entitled to vote in all community ratification votes.

### **Notice of Community Meetings**

- ✦ Written Notice of a Community Meetings must be given at least 10 days prior to the meeting by posting in a public area, online, mailed, emailed or hand delivered to all Members who provided addresses.
- ✦ Council may schedule more than one informational meeting as necessary for Citizens to be well informed.

### **Community Consultation Meetings**

- ✦ Council and the Lands Authority (Committee) shall call a community meeting seeking input for:
  - ✓ Any master land use plan;
  - ✓ A community plan or subdivision plan;
  - ✓ Any other matter they declare subject to this part.
- ✦ Citizens must make their best efforts to attend the community meetings. Although there are no minimum requirements for a quorum, Council and the Lands Authority can require a minimum threshold.

### **Approval by Community Vote**

- ✦ Community Votes shall be obtained for the following matters:
  - ✓ Any new grant of a license or interest or a renewal in land exceeding 99 years;
  - ✓ Any grant of disposition of any non-renewable natural resources exceeding 25 years;

- ✓ Any removal of a heritage site;
- ✓ Any voluntary exchange of Zagime Anishinabek Reserve land;
- ✓ Any substantive amendment to the Land Law;
- ✓ Any other matter, law, or class of law that the Council, by resolution, declares to be subject to this section.

### **Approval Votes**

- ✦ Any community approval votes must be conducted similar to the vote process used to approve this Land Law.

### **Approval by Electors**

- ✦ A matter is considered approved by the Electors if a majority of those participating in the vote approve the matter, and Council (and the Lands Authority) may establish a higher minimum threshold.
- ✦ Land laws and policies may be made for how community meetings and approval votes are conducted.

## **PART 4 PROTECTION OF LAND**

This Part covers how Zagime Anishinabek will conduct an expropriation of an interest or license in their land. Expropriation means the taking back of the interest or license. Additionally, it addresses voluntary exchange. Both are rare for a First Nation to exercise, however Zagime needs to have this ability as part of its jurisdiction over land.

### **Expropriation**

- ✦ Zagime Anishinabek may expropriate all or part of an interest in land (i.e., leases or subleases) for necessary community works or purposes such as fire hall, water treatment plant, roads, utilities, community centers, recreation facilities, hospital, schools etc.
- ✦ Efforts to acquire the land must be made before using expropriation powers and fair compensation must be paid to the interest holder.
- ✦ A law dealing with the steps and requirements for expropriation should be enacted as soon as possible after the Land Law comes into effect.
- ✦ The Land Law requires that a public report be made to the Membership and this Part also sets out other rules on expropriation such as how compensation is calculated, and what happens if there is a dispute.

### **Voluntary Exchange of Land**

- ✦ Zagime Anishinabek may agree with another party to exchange a parcel of Zagime reserve land for another parcel of land but it must be first approved by membership through a vote.
- ✦ Compensation, such as additional land or money, may also be included in the exchange agreement.
- ✦ The land that is received in exchange for the reserve land must be equal in size to the reserve land that is provided in the exchange, and it must be added to reserve by Canada (i.e., if 10 acres of reserve is given, 10 acres must be added to reserve).
- ✦ All information relating to the land exchange agreement must be shared with Zagime Members and Members must approve the land exchange by a community approval vote.

### **Cultural Heritage Resources**

- ✦ These are our protected areas. Any disturbance, alteration, or removal of a cultural heritage site or resource is not allowed unless the Lands Authority (Committee) and Chief and Council authorize the activity and the resource is protected, preserved, or restored.
- ✦ Chief and Council upon the recommendation of the Lands Authority may designate cultural-

heritage sites by Resolution.

- ✦ Zagime Anishinabek may develop its own policies, standards, guidelines or enact laws that deal with the protection and preservation of cultural-heritage resources.

## **PART 5 ACCOUNTABILITY**

### **Conflict of Interest**

- ✦ A conflict of interest is when a person's ability to make an unbiased and fair decision is affected by a private interest that they might have in the matter, or a private interest of an immediate family member (i.e., spouse, child, brother, sister, parent).
- ✦ Conflict of interest rules apply to anyone deciding/participating in decisions under the Land Law, including staff and committee members and they must disclose and withdraw themselves.
- ✦ If a board or committee has a conflict and is unable to act in the decision-making, the decision will be referred to Chief and Council. If Chief and Council can't act due to conflict of interest, the matter may then be referred to a dispute resolution panel or to the membership for approval by vote.
- ✦ No more than two members of the same immediate family may participate on an appointed board, committee etc. (applies to land Law matters only).

### **Financial Management**

- ✦ Chief and Council, along with the Lands Authority will develop financial rules and administrative structures regulating all lands and resource revenues including approving an annual budget, investment strategies, contracts etc.
- ✦ Zagime Anishinabek's annual financial statements will be audited and will include revenues and expenditure relating to management of land and resources.
- ✦ An annual report on land and resource management will be produced and shared with members which will include an overview of land and resource management activities.

### **Access to Information**

- ✦ Zagime members will have guaranteed access to information relating to the management of Zagime land and resources, including all land laws, auditors report, and annual reports.

## **PART 6 LAND AND NATRURAL RESOURCES ADMINISTRATION**

### **Land Staff**

- ✦ Council may delegate administrative authority to the lands staff for the day to day operations of our Lands and Natural Resources.

### **Lands Authority**

- ✦ Zagime Anishinabek must have a lands committee in place that will assist Council with the development of the Land administration system. They will:
  - ✓ Advise Council and its staff on matters respecting Zagime Land and Natural Resources;
  - ✓ Recommend Land laws, resolutions, policies, and practices respecting Zagime Land and Natural Resources to Council;
  - ✓ Consult with Members and non-Members on Zagime reserve land issues, and to make recommendations on the resolution of those issues to Council;
  - ✓ Oversee community meetings, community approval votes; and
  - ✓ Perform such other duties as may be delegated or assigned by resolution or Land

law under this Land Law.

- ✦ After the vote, the lands authority will serve up to three years and develop internal policies for their operations.

## **PART 7 INTERESTS AND LICENCES IN LAND**

### **Determination of Rents and Fee's**

- ✦ The Lands Authority and Chief and Council shall establish a process, policy or enact a Law for determining rental rates and fees; fees for services; fees and royalties on natural resources.

### **Registration of Interests and Licences**

- ✦ All interest's in Zagime reserve land must be in writing and registered in the First Nation Lands Registry or it will not be enforceable.
- ✦ All interests in land, transfers of an interest in land, land laws and amendments, land or resource plan and land Law amendments must be registered in the First Nation Land Registry.
- ✦ If any instrument requires the consent of Council or the community, a certificate must be filled out saying that the approval was obtained.

### **Limits on Interests, licenses, and Leases**

- ✦ All interest's in Zagime reserve land must be in writing and registered in the First Nations Lands Registry or it will not be enforceable.

### **Existing Interests**

- ✦ All legally valid interests in Zagime Anishinabek land that existed when the Land Law came into effect remain in force (i.e., commercial headleases, utility permits, etc.).
- ✦ An interest holder and Zagime may agree to change the terms and conditions of the lease or permit or replace the agreement after the land Law is passed.
- ✦ Zagime Anishinabek takes over the role of Canada including all rights and obligations on Interests and Licenses.

### **New Interests and Licenses**

- ✦ Zagime Anishinabek has the power and authority to grant new interests and licenses in Zagime reserve land and resources.

### **Member Interests**

- ✦ Interests and allocations to members previously issues under a BCR or custom allotment shall continue.
- ✦ The Lands Authority and Council shall establish laws, policies on Member allocation and issue instruments.

### **Transfers and Assignment of Interests in Land**

- ✦ Transfers of an interest in land must have the consent of Chief and Council, except for transfer under a will or estates law, or under a Matrimonial Real Property Law.
- ✦ No person may acquire an interest by any length of adverse possession or prescription.

### **Limits on Mortgages and Seizures**

- ✦ The following *Indian Act* protections continue to apply: Section 29 Exemption from Seizure;

Sec. 87 Property Exempt from Taxation, Subsection 89(1) Restrictions on Mortgage and Seizure of Property on Reserve, Subsection 89(2) Restrictions on Mortgage and Seizure of Property on Reserve and Conditional Sales.

- ✦ Written consent of Council for leasehold mortgages must be obtained and may not be for longer than the term of the lease.
- ✦ If there is a mortgage default the bank/lender can't take possession or foreclose unless the mortgage was consented to by Council, the mortgage was registered in the First Nation Land Registry System and Council has had a reasonable opportunity (no shorter than 120 days) to pay out the mortgage and take possession of the property on behalf of George Gordon First Nation.

### **Residency and Access Rights**

- ✦ The Land Law sets out that Members, their spouses, children, their invitees, Interest holders or persons authorized by Council in writing have a right of residency and access to Zagime reserve Land.
- ✦ The general public may have access to Zagime lands provided they do not interfere or trespass on occupied land,
- ✦ that they follow all Laws and there has been no BCR barring them.
- ✦ Council may, for valid and fair reasons, including public health, safety, and crime prevention, deny or restrict the right of any person to reside on, or access Zagime reserve lands, if at a duly convened meeting, a quorum of Council vote in favor of a Band Council Resolution to deny or restrict the rights of such persons.
- ✦ Council can enforce Trespass remedies.

### **Transfers on Death**

- ✦ *Indian Act* provisions relating to wills and estates apply until Zagime Anishinabek exercises jurisdiction over those matters. Zagime will follow procedures on instruments of beneficiaries as required by law.

### **Matrimonial Real Property on Reserve Law**

- ✦ The *Family Homes on Reserves and Matrimonial Interests or Rights Act* applies to property rights on Zagime reserve lands until the First Nation enacts its own matrimonial real property law.
- ✦ Principles of equal rights to matrimonial real property and nondiscrimination will be followed.

### **Dispute Resolution**

- ✦ Until Zagime passes a Dispute Resolution Law, the dispute resolution process in the Land Law will apply.
- ✦ The intent of this part is to ensure that all persons entitled to possess, reside upon, use, or otherwise occupy Zagime reserve land does so harmoniously with due respect to the rights of others, the rights of Zagime and its processes.
- ✦ This part enables the parties to a dispute to achieve a just, speedy, and inexpensive determination of a matter in dispute, taking into account the values which distinguish dispute resolution from litigation.
- ✦ Disputes relating to matters under the Land Law may be resolved by:
  - ✓ Facilitated discussions,
  - ✓ Negotiation,
  - ✓ Mediation; or
  - ✓ Final arbitration by the Dispute Resolution Panel.
- ✦ A Dispute Resolution Panel will be established with jurisdiction to resolve disputes in relation



to Zagime reserve land.

- ✦ This part sets out the procedures, powers and decisions making process of the Dispute Resolution Panel.

## **PART 9 OTHER MATTERS**

### **Liability Coverage**

- ✦ Council shall arrange, maintain, and pay insurance coverage for its officers and employees engaged in carrying out any matter related to Zagime reserve lands to indemnify them against personal liability arising from the performance of those duties.

### **Application of the Criminal Law**

- ✦ Unless some other procedure is provided for by a Zagime Land Law or Enactment, the summary conviction procedures of part XXVII of the *Criminal Law*, as amended from time to time, apply to offences under the Land Law or under a Zagime Land Law or Enactment.

### **Amendments and Revisions to Land Law**

- ✦ A community vote is not required for revisions made to the Land Law that are not Substantive Amendments.
- ✦ Council may, from time to time, arrange and revise the Land Law for grammatical, numbering errors, and minor improvements in language.
- ✦ All other amendments to, repeal, and re-enactment of this Land Law must be recommended by the Lands Authority, approved by Chief and Council and have received community approval by community vote in accordance with the Land Law.

### **Commencement**

- ✦ The Land Law shall take effect if the community approves this Land Law and the Individual Agreement with Canada, and the Land Law has been certified by the verifier pursuant to the *Framework Agreement*.
- ✦ If approved, the Land Law shall take effect on the first day of the month following the certification of the Land Law by the verifier.

**FOR A FULL VERSION OF THE LAND LAW, PLEASE CONTACT**

**THE LANDS OFFICE AT 1 (306) 697-2831**

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**OR VISIT OUR WEBSITE AT [www.zagime.ca](http://www.zagime.ca)**